

Rule and Interpretive/Policy Statement Review Checklist (This form must be filled out electronically.)

This form is to be used when the current version of the rule(s) has/have not previously been reviewed. When reviewing an interpretive or policy statement, this document is to be used only if the review of the statement is not in conjunction with the review of a rule.

All responses should be **bolded**.

Document(s) Reviewed (include title): WAC 458-20-126 (Sales of motor vehicle fuel, special

fuels, and nonpollutant fuel.)

Date last adopted/issued: July 11, 1991

Reviewer: Sue Goldstein

Date review completed: December 18, 2003

Briefly explain the subject matter of the document(s):

This rule provides tax reporting information to persons selling motor vehicle fuel, special fuel (diesel), and nonpollutant fuel (propane). The rule also provides sample exemption certificates to be used to document certain types of tax-exempt retail sales and/or use tax sales.

Type an "X" in the column that most correctly answers the question, and provide clear, concise, and complete explanations where needed.

1. Public requests for review:

YES	NO	
	X	Is this document being reviewed at this time because of a public (e.g.,
		taxpayer or business association) request?

If "yes," provide the name of the taxpayer/business association and a brief explanation of the issues raised in the request.

2. Need:

YES	NO	
X		Is the document necessary to comply with the statutes that authorize it? (E.g.,
		Is it necessary to comply with or clarify the application of the statutes that are
		being implemented? Does it provide detailed information not found in the
		statutes?)
	X	Is the information provided in the document so obsolete that it is of little
		value, warranting the repeal or revision of the document?
	X	Have the laws changed so that the document should be revised or repealed?
		(If the response is "yes" that the document should be repealed, explain and



	identify the statutes the rule implemented, and skip to Section 10.)
X	Is the document necessary to protect or safeguard the health, welfare (budget
	levels necessary to provide services to the citizens of the state of
	Washington), or safety of Washington's citizens? (If the response is "no", the
	recommendation must be to repeal the document.)

Please explain.

Rule 126 explains that vehicle fuels, except special fuel for use outside Washington by interstate carriers, are subject to the vehicle fuel taxes in Chapters 82.36 and 82.38 RCW, or the retail sale or use tax. The rule explains the conditions under which each of those taxes applies. The rule provides a sample exemption certificate to be used to document exempt special fuel sales to interstate carriers. The rule also explains that the payment of the annual fee in RCW 82.38.075 is in lieu of tax for users of nonpollutant fuel, and provides a sample exemption certificate to document tax exempt purchases by these users.

RCW 82.38.081 specifically exempts motor vehicle fuel used for racing from the motor vehicle tax under Chapter 82.38 RCW. At such time as Rule 126 may be revised, a specific example of motor vehicle racing fuel might be added to Rule 126, however, current provisions relating to off-highway consumption of fuel are adequate to cover this situation.

3. Related interpretive/policy statements, court decisions, BTA decisions, and WTDs:

Complete Subsection (a) only if reviewing a rule. Subsection (b) should be completed only if the subject of the review is an interpretive or policy statement. Excise Tax Advisories (ETAs), Property Tax Advisories and Bulletins (PTAs/PTBs), and Interim Audit Guidelines (IAGs) are considered interpretive and/or policy statements.

(a)

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YES	NO	
	\mathbf{X}	Are there any interpretive or policy statements that should be incorporated
		into this rule? (An Ancillary Document Review Supplement should be
		completed for each and submitted with this completed form.)
	\mathbf{X}	Are there any interpretive or policy statements that should be cancelled
		because the information is currently included in this or another rule, or the
		information is incorrect or not needed? (An Ancillary Document Review
		Supplement should be completed for each and submitted with this completed
		form.)
	X	Are there any Board of Tax Appeals (BTA) decisions, court decisions, or
		Attorney General Opinions (AGOs) that provide information that should be
		incorporated into this rule?
	X	Are there any administrative decisions (e.g., Appeals Division decisions
		(WTDs)) that provide information that should be incorporated into the rule?

(b<u>)</u>

YES	NO	
	NA	Should this interpretive or policy statement be incorporated into a rule?
	NA	Are there any Board of Tax Appeals (BTA) decisions, court decisions, or
		Attorney General Opinions (AGOs) that affect the information now provided
		in this document?



NA	Are there any administrative decisions (e.g., Appeals Division decisions
	(WTDs)) that provide information that should be incorporated into the
	document?

If the answer is "yes" to any of the questions in (a) or (b) above, identify the pertinent document(s) and provide a <u>brief</u> summary of the information that should be incorporated into the document.

4. Clarity and Effectiveness:

YES	NO	
X		Is the document written and organized in a clear and concise manner?
X		Are citations to other rules, laws, or other authority accurate? (If no, identify the incorrect citation below and provide the correct citation.)
X		Is the document providing the result(s) that it was originally designed to achieve? (E.g., does it reduce the need for taxpayers to search multiple rules or statutes to determine their tax-reporting responsibilities or help ensure that the tax law and/or exemptions are consistently applied?)
	X	Do changes in industry practices warrant repealing or revising this document?
	X	Do administrative changes within the Department warrant repealing or revising this document?

Please explain.

The rule as written is organized in a clear and concise manner. It provides tax reporting information that is not available elsewhere.

5. Intent and Statutory Authority:

YES	NO	
X		Does the Department have sufficient authority to adopt this document? (Cite
		the statutory authority in the explanation below.)
X		Is the document consistent with the legislative intent of the statute(s) that authorize it? (I.e., is the information provided in the document consistent with the statute(s) that it was designed to implement ?) If "no," identify the specific statute and explain below. List all statutes being implemented in Section 9, below.)
	X	Is there a need to recommend legislative changes to the statute(s) being implemented by this document?

Please explain.

RCW 82.32.300 and 82.01.060(2) authorize the Department of Revenue to adopt and publish rules.

6. Coordination: Agencies should consult with and coordinate with other governmental entities that have similar regulatory requirements when it is likely that coordination can reduce duplication and inconsistency.

I LES NO



X	Could consultation and coordination with other governmental entities and/or
	state agencies eliminate or reduce duplication and inconsistency?

Please explain.

The Department of Revenue has the exclusive authority to administer the sales and use taxes, and the Department of Licensing has the authority to administer the motor vehicle fuel tax and the special fuel tax. The Department of Revenue does and should continue to consult with the Department of Licensing regarding tax issues pertaining to fuel.

7. Cost: When responding, consider only the costs imposed by the document being reviewed and not by the statute.

YES	NO	
	X	Have the qualitative and quantitative benefits of the document been
		considered in relation to its costs? (Answer "yes" only if a Cost Benefit
		Analysis was completed when the rule was last adopted or revised.)

Please explain.

This is an interpretive rule that imposes no new or additional administrative burdens on business that are not already imposed by law.

8. Fairness: When responding, consider only the impacts imposed by the document being reviewed and not by the statute.

YES	NO	
X		Does the document result in equitable treatment of those required to comply
		with it?
	\mathbf{X}	Should it be modified to eliminate or minimize any disproportionate impacts
		on the regulated community?
	X	Should the document be strengthened to provide additional protection to
		correct any disproportionate impact on any particular segment of the regulated
		community?

Please explain.

This document currently results in the equitable treatment of those required to comply with it.

9. LISTING OF DOCUMENTS REVIEWED: Use "bullets" with any lists, and include documents discussed above. Citations to statutes, interpretive or policy statements, and similar documents should include titles. Citations to Attorney General Opinions (AGOs) and court, Board of Tax Appeals (BTA), and Appeals Division (WTD) decisions should be followed by a brief description (i.e., a phrase or sentence) of the pertinent issue(s).

Statute(s) Implemented:

- RCW 82.04.040 ("Sale," "casual or isolated sale");
- RCW 82.04.050 ("Sale at retail," "retail sale");
- RCW 82.08.010 (Definitions);



- RCW 82.08.020 (Tax imposed --Retail sales--Retail car rental);
- RCW 82.08.0255 (Exemptions -- Sales of motor vehicle and special fuel -- Conditions -- Credit or refund of special fuel used outside this state in interstate commerce);
- RCW 82.12.020 (Use tax imposed);
- RCW 82.12.022 (Natural or manufactured gas -- Use tax imposed -- Exemption); and
- RCW 82.12.0256 (Exemptions -- Use of motor vehicle and special fuel -- Conditions).

Interpretive and/or Policy Statements (e.g., ETAs, PTAs, IAGs):

None

Court Decisions:

None

Board of Tax Appeals Decisions (BTAs):

None

Appeal Division Decisions (WTDs):

None

Attorney General Opinions (AGOs):

None

Other Documents (e.g., special notices or Tax Topic articles, statutes or regulations administered by other agencies or government entities, statutes, rules, or other documents that were reviewed but were not specifically relevant to the subject matter of the document being reviewed):

- RCW 82.36.010 (Definitions);
- RCW 82.36.020 (Tax levied and imposed -- Rates to be computed -- Incidence -- Distribution);
- RCW 82.36.100 (Tax required of persons not classed as licensees -- Duties -- Procedure -- Distribution of proceeds -- Penalties -- Enforcement);
- RCW 82.38.020 (Definitions);
- RCW 82.38.075 (Natural gas, propane -- Annual license fee in lieu of special fuel tax for use in motor vehicles -- Schedule -- Decal or other identifying device);
- RCW 82.38.080 (Exemptions);
- RCW 82.38.081 (Exemptions -- Motor vehicle fuel used for racing):
- WAC 458-20-129 (Gasoline service stations); and
- WAC 458-20-175 (Persons engaged in the business of operating as a private or common carrier by air, rail or water in interstate or foreign commerce).



10. Revi	ew Recommendation:
	Amend
	Repeal/Cancel (Appropriate when action is not conditioned upon another rule-making action or issuance of an interpretive or policy statement.)
<u>X</u>	Leave as is (Appropriate even if the recommendation is to incorporate the current information into another rule.)
	Begin the rule-making process for possible revision. (Applies only when the epartment has received a petition to revise a rule.)
At such a time as Rule 126 may be revised, a specific example of the tax treatment of motor vehicle racing fuel could be added.	
recommer recommer • Correct • Incorrect • Considecis	ion of recommendation: Provide a brief summary of your recommendation. If adding that the rule be amended, be sure to note whether the basis for the adation is to: act inaccurate tax-reporting information now found in the current rule; borate legislation; blidate information now available in other documents (e.g., ETAs, WTDs, and court ons); or ass issues not otherwise addressed in other documents (e.g., ETAs, WTDs, and court ons).
11. Man	ager action: Date: _1/14/04
_AL	Reviewed and accepted recommendation
Amendment 1 2 2 3 4	ent priority: